

Disaster Risk Finance

Overview

Olivier Mahul

Program Manager & Global Lead,

Disaster Risk Financing and Insurance Program (DRFIP)

World Bank



Disaster Risk Financing
& Insurance Program

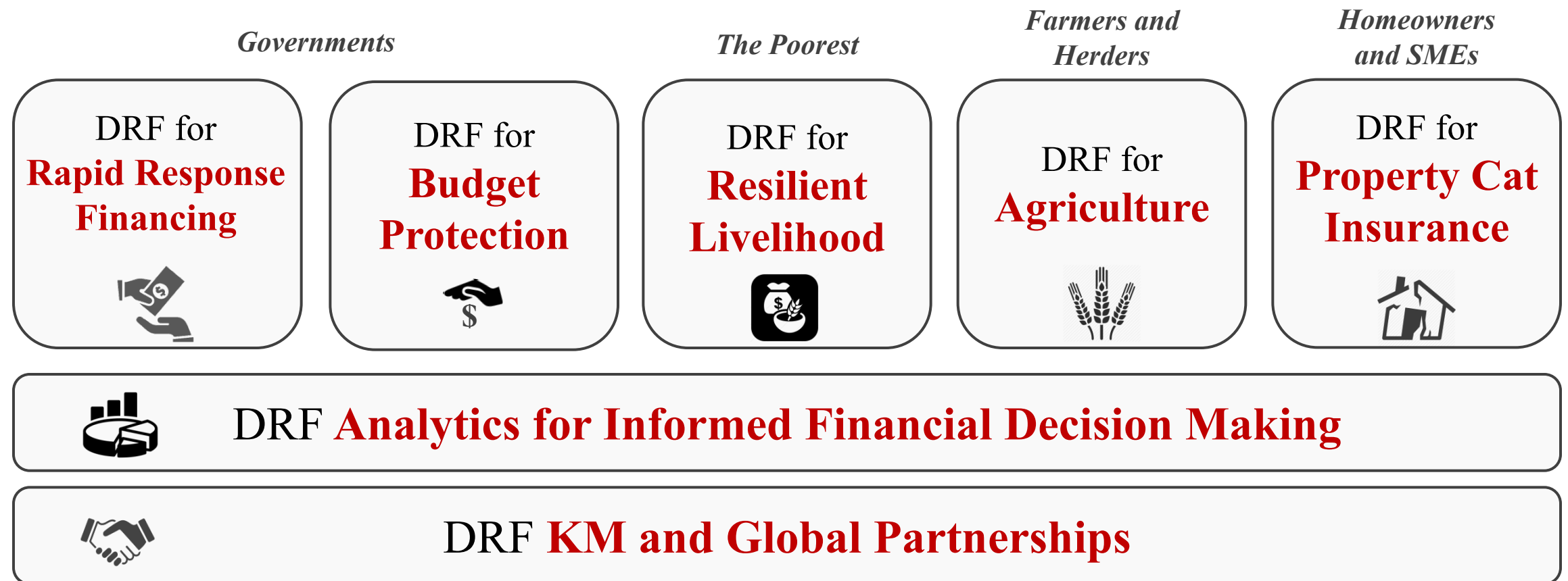


Disaster Risk Financing and Insurance Program

A WBG Program to strengthen financial resilience

DRFIP development objective to **increase financial resilience** of the countries through **minimizing the cost and optimizing the timing of meeting post-disaster funding**.

To achieve this objective, DRFIP provides the countries with **Analytical & Advisory Services, Financial Services and Convening Services** on Disaster Risk Finance.



DRFIP – operational engagements worldwide

DRFIP active in more than 50 countries



Disaster Risk Financing & Insurance Program

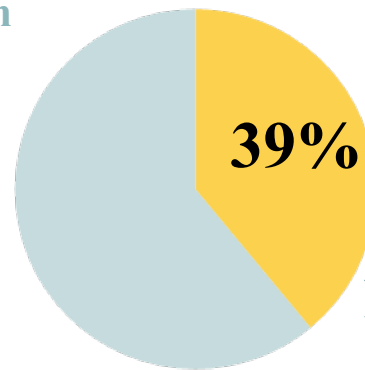


Note: (*) TA linked to lending

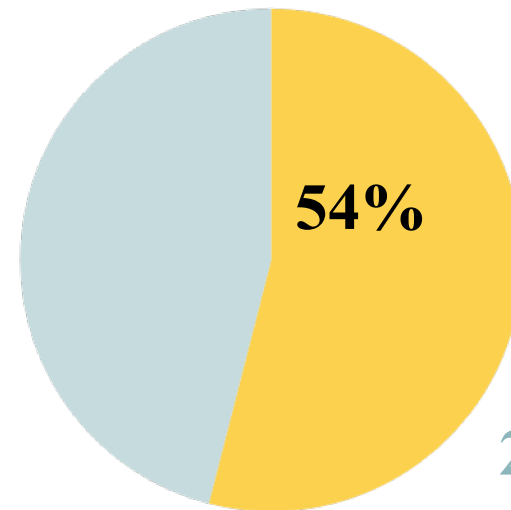
Drivers of climate and disaster risk – increasing exposure

- **Economic growth, demographic trends, and rapid urbanization** are among main drivers of disaster losses

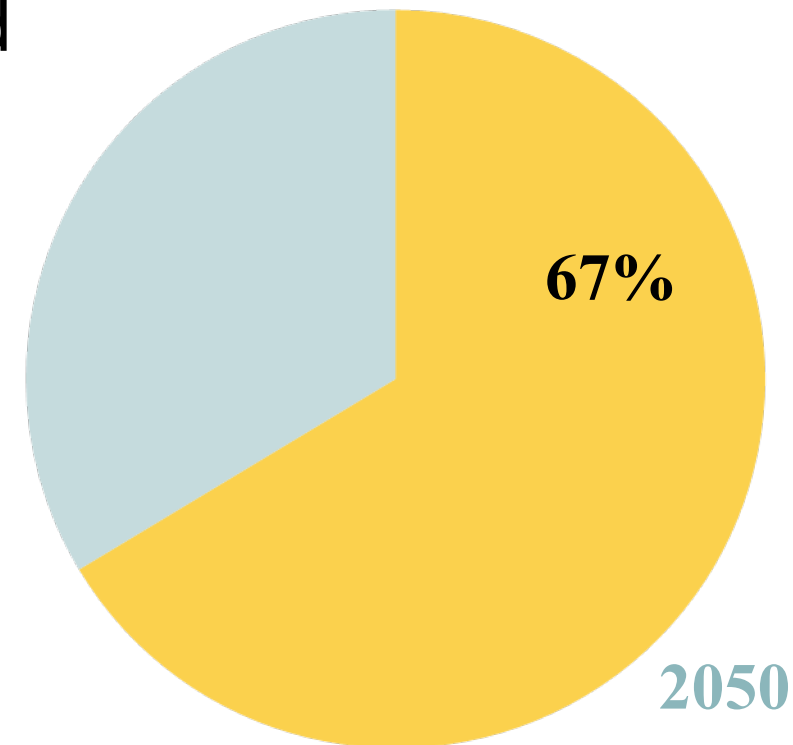
Urban population as a % of total world population



1980



2015



2050

- **Climate change** will make things worse
- Countries face **complex threats** that can exacerbate disaster and climate impacts

93%

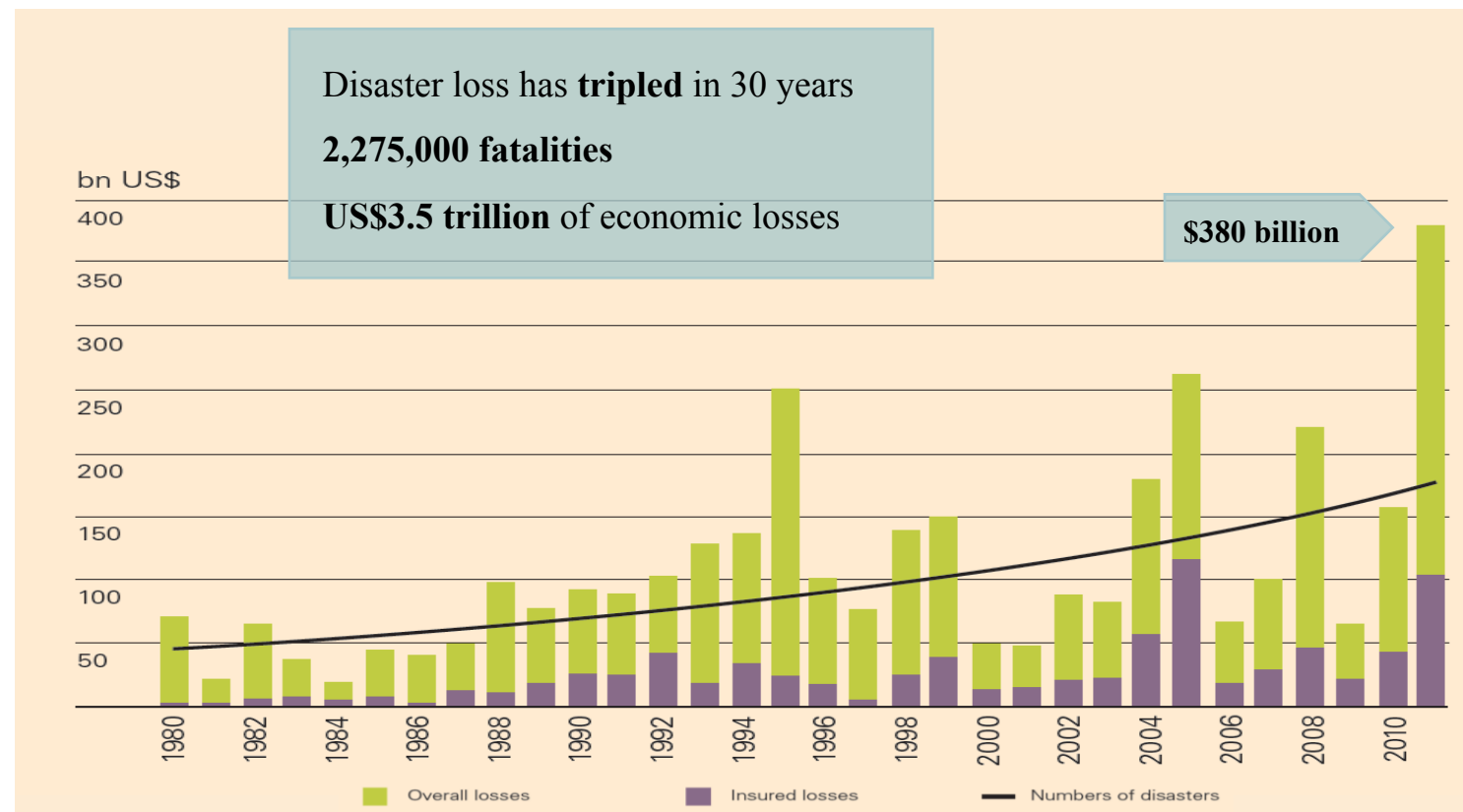
of extreme poor live in

fragile or

environmentally vulnerable countries

The many impacts of disasters: from public finances ...

- Governments play a central role in emergency relief, recovery, and reconstruction in the aftermath of climate and disaster shocks
- Need **rapid access to liquidity** and **swift mobilization** of funds
- Disasters can have **long-term macroeconomic impacts**
- Some evidence of impact on **credit ratings**



Source: Swiss Re 2016

Rapidly increasing disaster losses present a growing threat

... to poverty reduction

- When accounting for impacts on well-being (drop in consumption) natural disasters cost the global economy **\$520 billion** (or 60 percent more than usually reported) and **force about 26 million people into poverty** every year.
- Through their impacts on human capital (in particular, nutrition, education, and health), **disasters can severely affect household's earning potential.**

THE POOR ARE TWICE AS LIKELY TO:



Work in sectors highly susceptible to extreme weather events, like agriculture.

Live in fragile housing in vulnerable areas.

THEY ALSO HAVE MUCH LESS SUPPORT TO RECOVER AND REBUILD.

When drought struck Ethiopia in the 1980s, it took a decade before poor farmers could fully recover.



After Tropical Storm Agatha hit Guatemala in 2010, **poverty skyrocketed 14 percent.**

Managing climate and disaster risk

- A **comprehensive approach to disaster risk management** can prevent losses and reduce impacts
- From traditional *ex-post* humanitarian support, to **preparedness** based on **national response systems**

AVOIDING DISASTERS

Reduce risk and prevent
disasters through mitigation
and adaptation



MANAGING the UNAVOIDABLE

Improve preparedness and response
capacity

Moving from crisis response to risk manager

COORDINATED PLAN for post-disaster action agreed in advance

Fast, evidence-based DECISION-MAKING PROCESS

PRE-PLANNED FINANCING to ensure plan can be implemented

- Ensures funds are available quickly when—and only when—they are required
- Binds partners to pre-agreed objectives, decision processes, and implementation modalities
- Promotes greater discipline, transparency, and predictability in post-disaster spending
- Ensures rapid mobilization of funds, reducing humanitarian costs and potentially saving money

Based on Dull Disasters (2016). Clarke and Dercon. OUP

Preparing for the unavoidable

FINANCIAL PROTECTION

PRE-PLANNED FINANCING to ensure plan can be implemented

- Ensures funds are available quickly when – and only when – they are required
- Binds partners to pre-agreed objectives, decision processes, and implementation modalities
- Greater discipline, transparency, and predictability in post-disaster spending
- Ensures rapid mobilization of funds, reducing humanitarian costs and potentially saving money

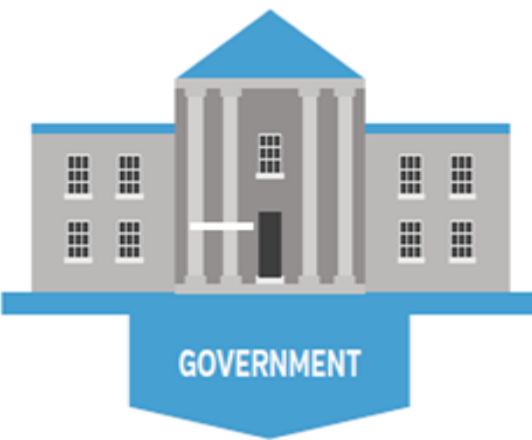
KENYA

- **Hunger Safety Net Programme** gives pastoralists additional CTs in case of shock, allowing them to invest in livestock
- Simple triggers and rules about when, where, and how additional support is provided
- Co-financed by donors and government

MEXICO

- **FONDEN** uses a rules-based system to reconstruct public infrastructure
- Rewards investment in risk reduction
- Collaboration among federal government, state governments, and private sector - clarity before the disaster over who will pay for what

Four Primary Groups impacted by natural disasters and climate risks



Financial protection

Helps proactively **manage residual** risk by planning ahead and setting resources aside to finance disaster response activities before disasters happen

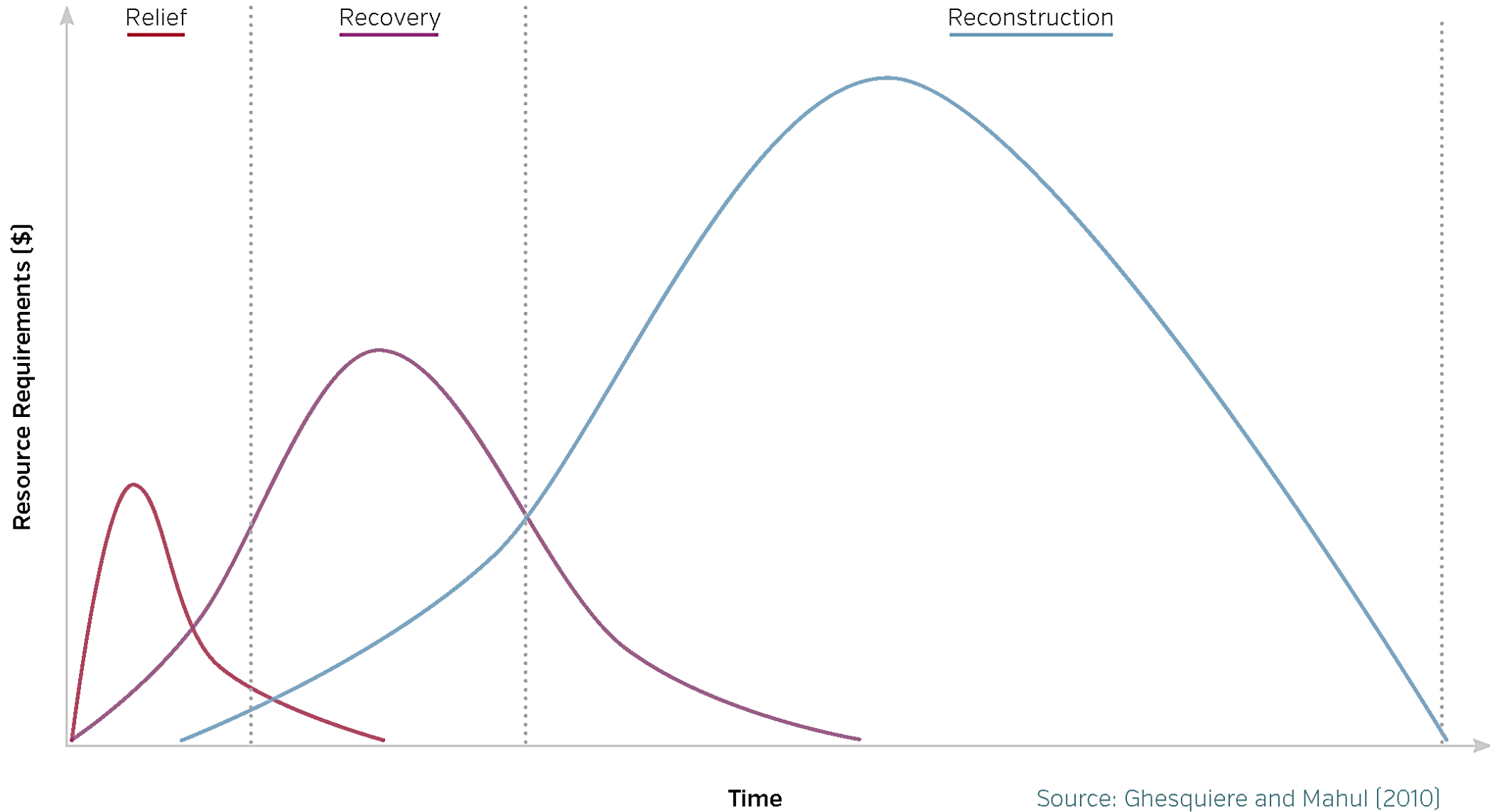
POST-DISASTER FINANCING

- International assistance
- Budget reallocations
- Debt issuance
- Post-disaster financing

PRE-PLANNED FINANCING

- Contingency/reserve funds
- Contingent financing
- Market-based risk transfer solutions
- Catastrophe risk pools

Speed matters, but not all resources are needed at once



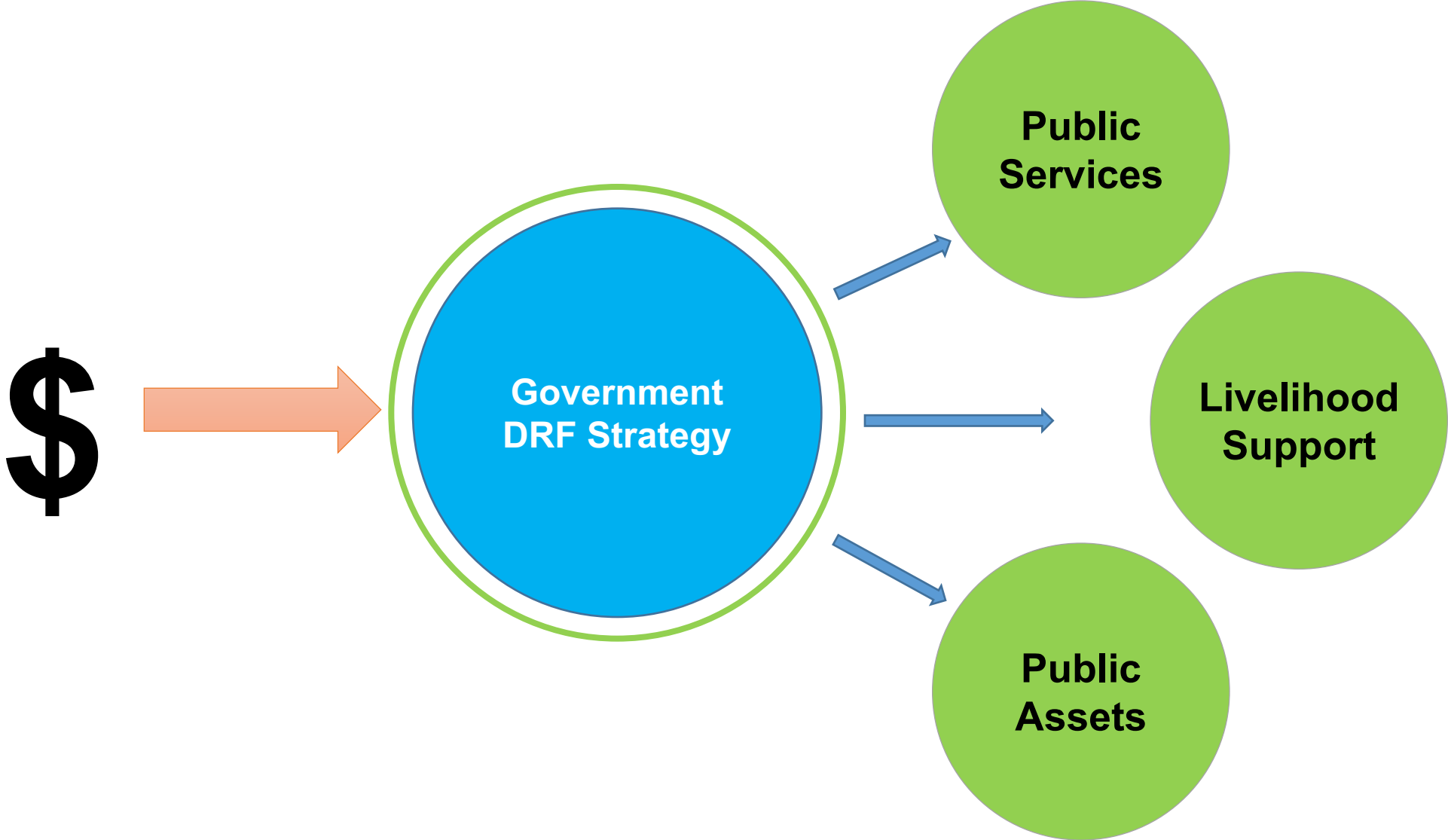
Source: Ghesquiere and Mahul (2010)

Three-tiered risk layering strategy for governments

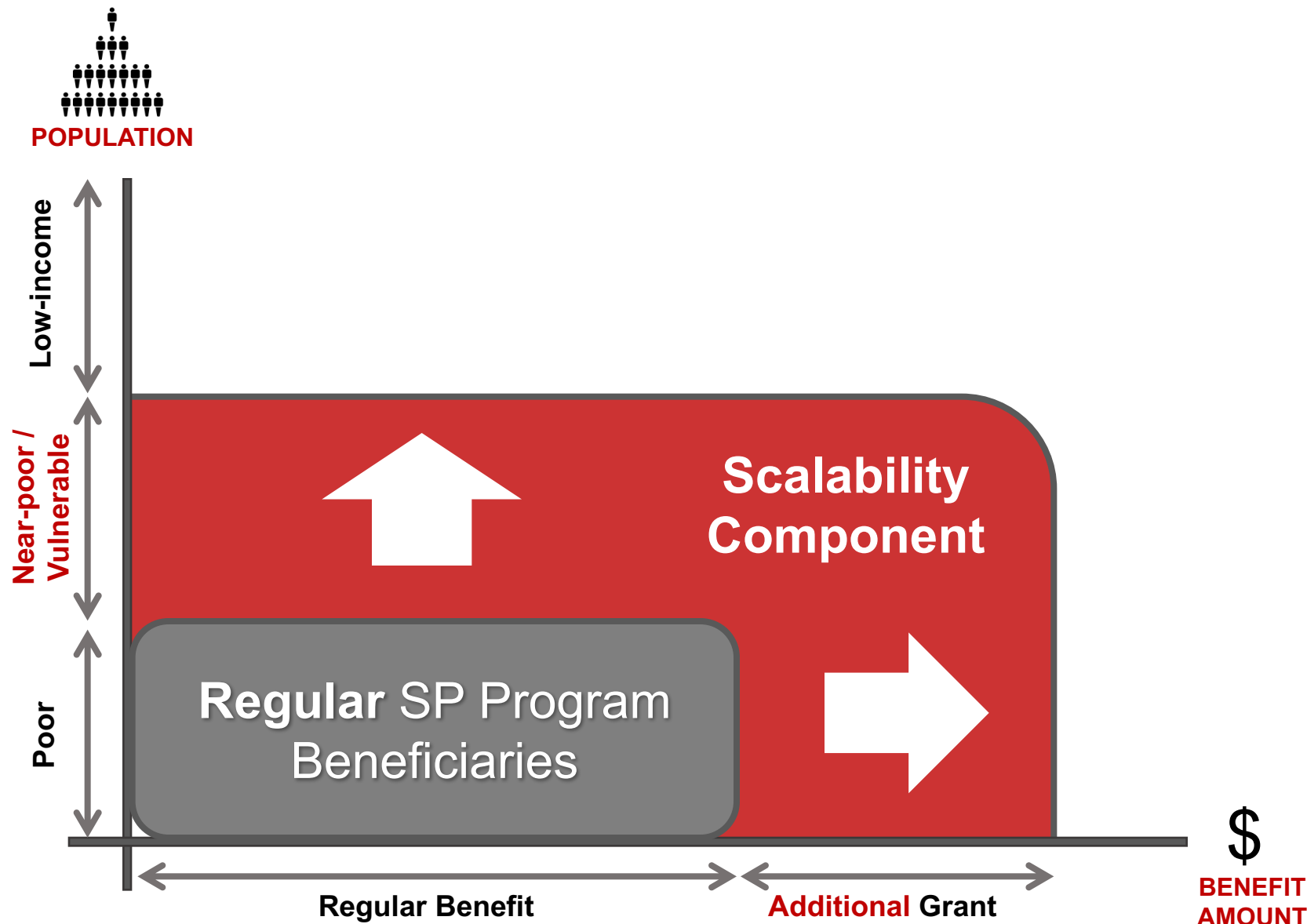


No single financial instrument can address all risks

How money reaches beneficiaries is as important as where it comes from



Social protection programs can scale up after disasters to reach more people and deliver more assistance



Scalable safety net systems respond to shocks by combining regular social safety net programs with scalability mechanisms that allow existing programs to expand (“scale-up”) in order to include **newly eligible beneficiaries**/geographical areas and/or to provide **additional grant money** during a crisis.

Case Study Uganda: The Northern Uganda Social Action Fund (NUSAF) III

Background

- A **US\$130m** World Bank project to build community welfare and enhance resilience against natural disasters in Northern Uganda
- Project included a **DRF component (US\$12m)**, which looked to build the process and systems in Government to enable NUSAF III to rapidly respond to droughts

Results

- The **El Nino event** in 2016 caused a fail in the rains and widespread drought in the Karamoja region
- Systems developed under the DRF component captured the impact of the drought and **triggered a scale up** of NUSAF public works
- DRF component financed **US\$4m** to enable **35,000 additional households** to join the public works program

Long-term objectives

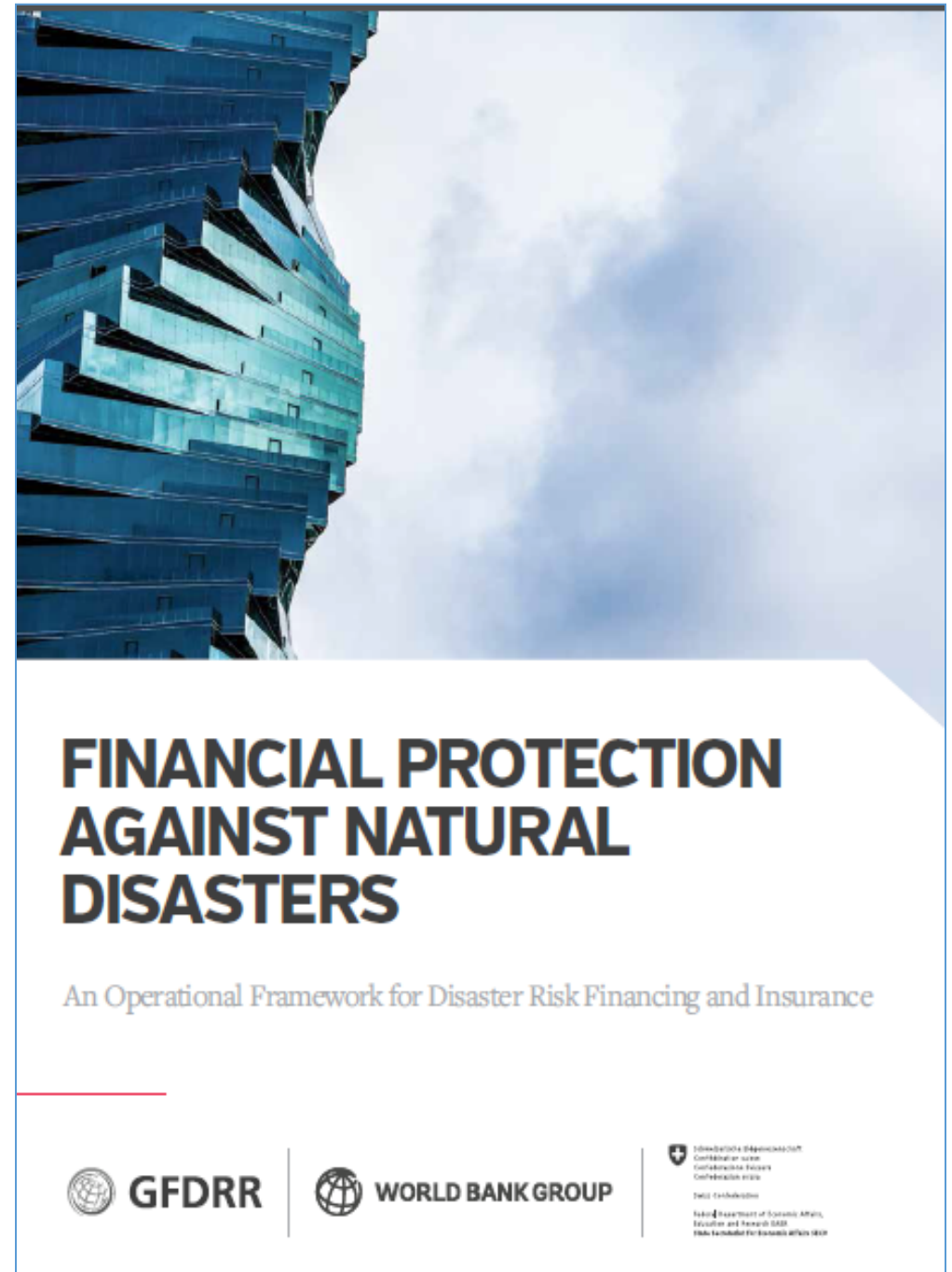
- DRF component estimated to **benefit 84,000 households** over project-lifecycle
- Potential **expansion of DRF mechanism** to additional regions and perils

Contact

**Olivier Mahul, Global Lead
Disaster Risk Finance**

omahul@worldbank.org

www.worldbank.org/drfi



**Disaster Risk Financing
& Insurance Program**

